Empire Offshore Wind LLC Empire Wind 2 Project Article VII Application

# Appendix L In-Air Acoustic Assessment

Prepared for:



Empire Offshore Wind LLC 600 Washington Boulevard, Suite 800 Stamford, Connecticut 06901

Prepared by:



10 Post Office Square, Suite 1100 Boston, Massachusetts 02109

June 2022

# TABLE OF CONTENTS

| L.1 | IntroductionL-1                         |      |  |  |  |  |
|-----|---|------|--|--|--|--|
|     | L.1.1 Acoustic Concepts and Terminology | L-4  |  |  |  |  |
| L.2 | Regulatory Criteria                     | L-6  |  |  |  |  |
|     | L.2.1 Federal Noise Requirements        | L-6  |  |  |  |  |
|     | L.2.2 New York State Noise Guidance     | L-6  |  |  |  |  |
|     | L.2.3 Local Noise Requirements          | L-7  |  |  |  |  |
| L.3 | Existing Ambient Conditions             | L-11 |  |  |  |  |
| L.4 | Acoustic Modeling Methodology           | L-13 |  |  |  |  |
| L.5 | Acoustic Modeling Scenarios             | L-14 |  |  |  |  |
|     | L.5.1 Construction Acoustic Assessment  | L-14 |  |  |  |  |
|     | L.5.2 Operational Acoustic Assessment   | L-29 |  |  |  |  |
| L.6 | Conclusions                             | L-36 |  |  |  |  |
| L.7 | References                              | L-37 |  |  |  |  |

# TABLES

| Table L-1         | Sound Pressure Levels of Typical In-Air Noise Sources and Acoustic Environments             | L-5  |
|-------------------|---|------|
| Table L-2         | Town of Hempstead Transient Noise Limits (dB)   | L-8  |
| Table L-3         | Town of Hempstead Steady Noise Limits (dB)  | L-8  |
| Table L-4 City of | of Long Beach Permissible Continuous Sound Levels by Receiving Property Category,           |      |
|                   | in dBA  | L-10 |
| Table L-5         | Baseline Noise Measurement Results  | L-13 |
| Table L-6         | Acoustic Model Setup Parameters   | L-14 |
| Table L-7         | General Construction Noise Levels (dBA)   | L-15 |
| Table L-8         | Pile Driving Noise Levels (dBA)   | L-16 |
| Table L-9         | Sound Levels (dBA) during Vibratory Pile Driving at Nearshore Cofferdam                     | L-18 |
| Table L-10        | HDD and Direct Pipe Equipment Sound Pressure Source Levels, dBA at 3 ft                     | L-21 |
| Table L-11        | HDD/Direct Pipe Candidate Noise Control Strategies  | L-21 |
| Table L-12        | Sound Levels (dBA) during HDD and Direct Pipe Construction                                  | L-22 |
| Table L-13        | Sound Ratings of Onshore Substation Components  | L-31 |
| Table L-14        | Predicted Nighttime L <sub>90</sub> Sound Levels (dBA) at the Closest Noise Sensitive Areas | L-34 |
| Table L-15        | Tonal L90 Sound Levels (dB) at the Closest Noise Sensitive Areas to the Onshore             |      |
|                   | Substation  | L-35 |

# FIGURES

| Figure L-1  | Overview of the EW 2 Project  | L-3  |
|-------------|---|------|
| Figure L-2  | Ambient Sound Monitoring Locations and Receptor Locations   | L-12 |
| Figure L-3  | Representative Proposed Cable Landfall Alternative A Vibratory Pile Driving Sound<br>Contour Isopleth | L-19 |
| Figure L-4  | Representative Cable Landfall (Alternative C3) Vibratory Pile Driving Sound Contour Isopleth          | L-20 |
| Figure L-5  | Proposed Cable Landfall (Alternative A) HDD Contour Isopleth  | L-23 |
| Figure L-6  | Cable Landfall Alternative C3 HDD Contour Isopleth  | L-24 |
| Figure L-7  | Cable Landfall Alternative C3 Direct Pipe Contour Isopleth  | L-25 |
| Figure L-8  | Cable Landfall Alternative E HDD Contour Isopleth   | L-26 |
| Figure L-9  | Reynolds Channel Crossing (South Shore) – HDD Contour Isopleth  | L-27 |
| Figure L-10 | Reynolds Channel Crossing (North Shore) – HDD Contour Isopleth  | L-28 |
| Figure L-11 | Conceptual Onshore Substation Features  | L-30 |
| Figure L-12 | Onshore Substation Operational Sound Levels (dBA)   | L-33 |

# ACRONYMS AND ABBREVIATIONS

| ANSI                     | American National Standards Institute   |
|--------------------------|---|
| BOEM                     | Bureau of Ocean Energy Management   |
| dB                       | decibel   |
| dBA                      | A-weighted decibel  |
| dBL                      | linear decibel  |
| Empire, or the Applicant | Empire Offshore Wind LLC  |
| EW 2                     | Empire Wind 2   |
| ft                       | foot  |
| HDD                      | horizontal directional drilling   |
| HVAC                     | high-voltage alternating current  |
| Hz                       | hertz   |
| ISO                      | International Organization for Standardization                                  |
| km                       | kilometer   |
| kV                       | kilovolt  |
| $L_{10}$                 | noise level exceeded 10 percent of the time (a measurement of intrusive noises) |
| $L_{50}$                 | noise level exceeded 50 percent of the time                                     |
| L90                      | noise level exceeded 90 percent of the time (quietest 10 percent of any         |
|                          | time period)  |
| Ldn                      | day-night sound level   |
| Lease Area               | designated Renewable Energy Lease Area OCS-A 0512                               |
| Leq                      | equivalent sound level  |
| Lp                       | sound pressure level  |
| $L_W$                    | sound power level   |
| LIPA                     | Long Island Power Authority   |
| m                        | meter   |
| mi                       | mile  |
| NEMA                     | National Electrical Manufacturers Association                                   |
| nm                       | nautical mile   |
| NSA                      | noise sensitive area  |
| NYISO                    | New York Independent System Operator, Inc.                                      |
| NYSDPS                   | New York State Department of Public Service                                     |
| NYSPSC                   | New York State Public Service Commission or Commission                          |
| NYSDEC                   | New York State Department of Environmental Conservation                         |
| OSHA                     | Occupational Health and Safety Act  |
| POI                      | Point of interconnection at an expansion of the Barrett 138-kV Substation       |
| Project Area             | onshore Project facility and submarine cable corridor in New York State waters  |
| PSEG-LI                  | PSEG-Long Island  |

PSL NY Project New York Public Service Law EW 2 Project transmission facilities in New York

#### L.1 Introduction

Empire Offshore Wind LLC (Empire or the Applicant) proposes to construct and operate the Empire Wind 2 (EW 2) Project (Figure L-1) as one of two separate offshore wind projects to be located within the Bureau of Ocean Energy Management (BOEM) designated Renewable Energy Lease Area OCS-A 0512 (Lease Area). The EW 2 Project will require an electric transmission system to connect the offshore wind farm to the point of interconnection (POI) to the New York State Transmission System. An electric transmission line with a design capacity of 125 kilovolts (kV) or more, extending a distance of one mile or more, is subject to review and approval by the New York State Public Service Commission (Commission or NYSPSC) as a major electric transmission facility pursuant to Article VII of the New York Public Service Law (PSL). The EW 2 Project transmission system will extend a total of approximately 12.1 miles (mi) (19.5 kilometers [km]) within the State of New York and includes 230-kV export cable circuits and 345-kV interconnection cable circuits. As such, this application is being submitted to the Commission pursuant to Article VII of the PSL for the portions of the EW 2 Project transmission system that are located within the State of New York (collectively, the NY Project).

The NY Project will interconnect to the New York State Transmission System operated by the New York Independent System Operator, Inc. (NYISO) at the Oceanside POI, located at an expansion of the Barrett 138-kV Substation. The Barrett 138-kV Substation is owned by the Long Island Power Authority (LIPA) and operated by PSEG Long Island (PSEG-LI) and is located in Oceanside in the Town of Hempstead, New York. The NY Project will enter LIPA's substation at 345 kV, where the voltage will be converted to 138 kV within the POI. The onshore portion of the NY Project will be located entirely within Nassau County, New York.

The NY Project includes:

- Three three-core 230-kV high-voltage alternating-current (HVAC) submarine export cables located within an approximately 7.7-nautical mile (nm, 14.2-km)-long submarine export cable corridor from the boundary of New York State waters 3 nm (5.6 km) offshore to the cable landfall;
- A cable landfall in the City of Long Beach, New York;
- Three 230-kV onshore export cable circuits, each with three single-core HVAC onshore export cables within an approximately 1.5-mi (2.4-km)-long onshore export cable corridor from the cable landfall to the onshore substation;
- An onshore substation in the Village of Island Park, within the Town of Hempstead, New York, which will step up the voltage to 345 kV for the onshore interconnection cables; and
- Up to three 345-kV interconnection cable circuits, each with three single-core HVAC interconnection cables within an approximately 1.7-mi (2.8-km)-long interconnection cable corridor from the onshore substation to the POI.



Figure L-1 Overview of the EW 2 Project

This In-Air Acoustic Assessment has been completed to document how the NY Project has been designed to minimize in-air sound impacts to the surrounding community and comply with state and local noise ordinances. The objectives of this In-Air Acoustic Assessment include identifying noise-sensitive land uses in the area that may be affected by the NY Project as well as describing the standards by which the NY Project will be assessed. Existing conditions were documented through ambient sound surveys, and NY Project compliance was evaluated through the use of predictive acoustic modeling for construction and operations. Practical measures were identified to minimize potential adverse effects associated with construction and operation of the NY Project. Mitigation measures are presented to show the feasibility of meeting the specific noise requirements. Final design may incorporate different mitigation measures to achieve the same objective as demonstrated in this analysis.

The construction and operational scenarios relevant to the analysis in this In-Air Acoustic Assessment include the following:

- Construction and operation of the onshore substation;
- Specialized construction activities including:
  - Vibratory pile driving;
  - o Impact pile driving of bulkhead and onshore substation components; and
  - Vessel activity, including installation of the submarine export cables in the nearshore environment and operations and maintenance vessels.

Additional activities may be identified as the NY Project is further evaluated and refined. Additional sound modeling will be completed, as needed, once final NY Project components are selected.

# L.1.1 Acoustic Concepts and Terminology

This section outlines some of the relevant concepts in acoustics to help the non-specialist reader understand the modeling assessment and results presented in this report.

Airborne sound is described as a rapid fluctuation or oscillation of air pressure above and below atmospheric pressure creating a sound wave. Sound energy is characterized by the properties of sound waves, which include frequency, wavelength, amplitude, and velocity. A sound source is defined by a sound power level  $(L_w)$ , which is independent of any external factors. By definition, sound power is the rate at which acoustical energy is radiated outward and is expressed in units of watts. Sound energy propagates through a medium where it is sensed and then interpreted by a receiver. A sound pressure level  $(L_P)$  is a measure of this fluctuation at a given receiver location and can be obtained through the use of a microphone or calculated from information about the source sound power level and the surrounding environment. Sound power, however, cannot be measured directly. It is calculated from measurements of sound intensity or sound pressure at a given distance from the source.

While the concept of sound is defined by the laws of physics, the term "noise" has further qualities of being excessive or loud. The perception of sound as noise is influenced by several technical factors such as loudness, sound quality, tonality, duration, and the existing background levels. Sound levels are presented on a logarithmic scale to account for the large range of acoustic pressures that the human ear is exposed to and is expressed in units of decibels (dB). A decibel is defined as the ratio between a measured value and a reference value usually corresponding to the lower threshold of human hearing, defined as 20 microPascals. Conversely, sound power is referenced to 1 picowatt.

Broadband sound includes sound energy summed across the frequency spectrum. In addition to broadband sound pressure levels, analysis of the various frequency components of the sound spectrum is completed to determine tonal characteristics. The unit of frequency is Hertz (Hz), measuring the cycles per second of the sound pressure waves and typically the frequency analysis examines nine octave bands from 32 Hz to 8,000 Hz. Since the human ear does not perceive individual frequencies with equal loudness, spectrally varying sounds are often adjusted with a weighting filter. The A-weighted filter (American National Standards Institute [ANSI] S1.42-2001, ANSI 2016) is applied to compensate for the frequency response of the human auditory system, and sound exposure in acoustic assessments is designated in A-weighted decibels (dBA). Unweighted sound levels are referred to as linear. Linear decibels (dBL) are used to determine a sound's tonality and to engineer solutions to reduce or control noise, as techniques are different for low and high frequency noise. Typical sound pressure levels associated with various in-air activities and environments are presented in **Table L-1**.

| Noise Source or Activity  | Sound Level (dBA) | Subjective Impression |  |
|---|-------------------|-----------------------|--|
| Jet aircraft takeoff from carrier (50 feet [ft, 15 meters {m}]) | 140               | Threshold of pain     |  |
| 50-horsepower siren (100 ft [30 m])                             | 130               |                       |  |
| Loud rock concert near stage                                    | 120               | Lincomfortably loud   |  |
| Jet takeoff (200 ft [61 m])                                     | 120               | onconnonably loud     |  |
| Float plane takeoff (100 ft) [30 m]                             | 110               |                       |  |
| Jet takeoff (2,000 ft [610 m])                                  | 100               | Very loud             |  |
| Heavy truck or motorcycle (25 ft [8 m])                         | 90                |                       |  |
| Garbage disposal  |                   |                       |  |
| Food blender (2 ft [<1 m])                                      | 80                | Loud                  |  |
| Pneumatic drill (50 ft [15 m])                                  |                   |                       |  |
| Vacuum cleaner (10 ft [3 m])                                    | 70                |                       |  |
| Passenger car at 65 mi per hour (25 ft [8 m])                   | 65                | Moderate              |  |
| Large store air-conditioning unit (20 ft [6 m])                 | 60                |                       |  |
| Light auto traffic (100 ft [30 m])                              | 50                |                       |  |
| Quiet rural residential area with no activity                   | 45                | Quiet                 |  |
| Bedroom or quiet living room 40                                 |                   |                       |  |
| Bird calls  |                   | Faint                 |  |
| Typical wilderness area   | 35                |                       |  |
| Quiet library, soft whisper (15 ft [5 m])                       | 30                | Very quiet            |  |
| Wilderness with no wind or animal activity                      | 25                | Eutromaliu autist     |  |
| High-quality recording studio                                   | 20                | Extremely quiet       |  |
| Acoustic test chamber   | 10                | Just audible          |  |
|   | 0                 | Threshold of hearing  |  |
| Source: Adapted from EPA 1971                                   |                   |                       |  |

#### Table L-1 Sound Pressure Levels of Typical In-Air Noise Sources and Acoustic Environments

To take into account sound fluctuations, environmental sound is commonly described in terms of equivalent sound level ( $L_{eq}$ ). The  $L_{eq}$  value is the energy-averaged sound level over a given measurement period. It is further defined as the steady, continuous sound level, over a specified time, which has the same acoustic energy as the actual varying sound levels. Levels of many sounds change from moment to moment. Some sharp impulses

last 1 second or less, while others rise and fall over much longer periods of time. There are various measures of sound pressure designed for different purposes. To describe the background ambient sound level, the  $L_{90}$  percentile metric is used, representing the quietest 10 percent of any time period. Conversely, the  $L_{10}$  is the sound level exceeded 10 percent of the time and is a measurement of intrusive noises, such as vehicular traffic or aircraft overflights, while the  $L_{50}$  metric is the sound level exceeded 50 percent of the time.

# L.2 Regulatory Criteria

Applicable policies and regulations for the NY Project include regulations at the federal, state, and municipal levels. These requirements, which help assure that facilities (such as the NY Project) do not create adverse or nuisance impacts on the community, are discussed below.

#### L.2.1 Federal Noise Requirements

There are no federal community noise regulations applicable to the NY Project; however, the federal government has long recognized the potential hazards caused by noise to the health and safety of humans. NY Project noise during construction and operations are regulated, in a sense, through the Occupational Health and Safety Act of 1970 (OSHA). This regulation establishes standards for permissible sound exposure in the workplace to guard against the risk of hearing loss with sound exposure level of workers regulated at 90 dBA, over an 8-hour work shift. NY Project construction contractors will readily provide workers with OSHA-approved hearing protection devices and identify high noise areas and activities when hearing protection will be required (e.g., areas in close proximity to pile driving operations) and further ensuring that personnel and the general public are adequately protected from potential noise hazards and extended exposure to high noise levels.

#### L.2.2 New York State Noise Guidance

The New York State Department of Environmental Conservation (NYSDEC) guidelines are defined in the publication "Assessing and Mitigating Noise Impacts" (2001). This document states that sound pressure level increases from 0 to 3 dBA should have no appreciable effect on receivers; increases of 3 to 6 dBA may have the potential for adverse impact only in cases where the most sensitive of receptors are present; and increases of more than 6 dBA may require a closer analysis of impact potential depending on existing sound levels and character of surrounding land use. The NYSDEC guidance states that the 6 dBA increase is to be used as a general guideline. Although not explicitly stated in the policy, the 6 dBA increase has been applied to the minimum measured L<sub>eq</sub> or alternatively the time averaged L<sub>90</sub> sound level for the licensing of other projects in New York State. There are other guidelines that should also be considered. For example, in settings with low ambient sound levels, NYSDEC guidance has deemed an absolute limit of 40 dBA as adequately protective.

The NYSDEC policy further states that the United States Environmental Protection Agency "Protective Noise Levels" guidance (EPA 1978) found that an annual day-night sound level ( $L_{dn}$ ) of 55 dBA was sufficient to protect the public health and welfare, and in most cases, did not create an annoyance. A 55 dBA  $L_{dn}$  would be equivalent to a daytime sound level of 55 dBA  $L_{eq}$ , and a nighttime sound level of 45 dBA  $L_{eq}$ , or a continuous level of approximately 49 dBA  $L_{eq}$ . In terms of absolute threshold values, the introduction of any new sound source should not raise ambient levels above 65 dBA  $L_{eq}$  in non-industrial settings to protect against speech disturbance or above approximately 79 dBA  $L_{eq}$  for industrial environments for associated noise-related health and safety reasons. In most cases, NYSDEC recommends that projects exceeding either of these threshold levels or resulting in an increase of 10 dBA consider avoidance and mitigation measures.

# L.2.2.1 New York Department of Public Service Recommendations

In March 2021, the New York State Department of Public Service (NYSDPS) shared "General Recommendations for Applications for Substations, Stations, and Converter Stations under Article VII" with Empire, which detailed what type of information the application should include such as design goals for operation, sound power level information for mechanical and electrical equipment and proposed buildings, sound levels generated by project operation, and evaluation of minimization of environmental noise impacts and conformance with project goals and local regulations, if any. It also recommended that sound produced during construction be analyzed as well as plans for minimization of noise impacts during construction. Lastly, it recommended an evaluation of ambient pre-construction baseline noise conditions using the L<sub>90</sub> statistical and the L<sub>eq</sub> energy-based noise descriptors, and following the recommendations included in ANSI/ASA S3/SC 1.100 -2014-ANSI/ASA S12.100-2014 American National Standard entitled "Methods to Define and Measure the Residual Sound in Protected Natural and Quiet Residential Areas." The guidance detailed specifications for computer noise modeling, tonality assessment and specific design goals including the following:

- 1. 35 dBA L<sub>eq-1-hour</sub> maximum equivalent continuous average sound level from the station, outside any residence within the 35 dBA noise contour from any tonal noise sources, (e.g., transformers), on the presumption that a 5 dBA prominent tone penalty applies to a basic design goal of 40 dBA.
- 2. 40 dBA L<sub>eq-1-hour</sub> maximum equivalent continuous average sound level from the station outside any residence from any other operational sound sources associated with the station not included in (1). If the sound emissions from these sources are found to contain a prominent discrete tone at any residence whether through modeling, calculation, or pre-construction field testing, then the sound levels at the receptors will be subject to a 5 dBA penalty; thus, a reduction in the permissible sound level to 35 dBA Leq-1- hour. Tonality evaluation should follow the recommendations included in APPENDIX B of the NYSDPS Recommendations. If no manufacturer's information or pre-construction field tests are available, sounds should be assumed to be tonal for those noise sources.
- 3. 45 dBA L<sub>eq-1-hour</sub> maximum equivalent continuous average sound level from the station across all properties, except for delineated wetlands and utility rights of way. This should be demonstrated with modeled sound contours and discrete sound levels at worst-case locations. No penalties for prominent tones should be added in this assessment.

On March 30, 2021, Empire consulted with NYSDPS regarding their recommendations. During that consultation, NYSDPS also recommended that Empire consider the Section 94-C regulations issued by the New York Office of Renewable Energy Siting in March 2021 to support their new renewable energy siting process, which replaced the previous Public Service Law Article 10 process. Section 900-2.8 of those regulations details requirements of Exhibit 7, which relate to noise and vibration for renewable energy generating projects. The Section 94-C regulations technically do not apply to projects like the Empire Wind 2 Project, which is subject to the Article VII process, but the design goals described in Section 94-C are relatively consistent with those identified above. In addition, NYSDPS suggested that certain appropriate aspects of the Section 94-C noise regulations such as modeling standards, input parameters, assumptions, and results presentation should be considered in the NY Project's Article VII application.

#### L.2.3 Local Noise Requirements

The onshore NY Project facilities are located in Nassau County, New York, within the City of Long Beach and/or the Town of Hempstead, including the incorporated Village of Island Park. This section describes the

local noise requirements potentially applicable to the NY Project Area. These restrictions will be followed unless work outside of these timeframes is authorized by the appropriate regulatory authority

# L.2.3.1 Town of Hempstead

Portions of the interconnection cable route and the POI are located in the Town of Hempstead, in Nassau County, New York. The onshore substation and the north side of the Reynolds Channel HDD are also located in the Town of Hempstead, within the incorporated Village of Island Park (Section M.2.3.3). The Applicant also assessed noise associated with one cable landfall alternative in the Town of Hempstead (Cable Landfall Alternative C3).

The Town of Hempstead regulates sound through its ordinance (Chapter 144, Ord. No. 25 amended in its entirety 11-1-1983 by L.L. No. 99-1983, effective 11-7-1983). Generally, construction is limited to the hours of 7:00 am and 6:00 pm on weekdays.

The Town prescribes limits by octave band frequency for transient (**Table L-2**) and steady-state sound sources (**Table L-3**) given in linear or unweighted decibels. During daytime hours (7:00 am to 7:00 pm) the limits in **Table L-2** would apply to a transient noise having a duration of more than 12 seconds. During nighttime hours, the limits in **Table L-2** would apply to a transient noise having a duration of more than 12 seconds.

| Octave Band Center Frequency (Hz) | Octave Band Sound Pressure Level (dB) |
|-----------------------------------|---------------------------------------|
| 63                                | 92                                    |
| 125                               | 87                                    |
| 250                               | 79                                    |
| 500                               | 72                                    |
| 1,000                             | 66                                    |
| 2,000                             | 60                                    |
| 4,000                             | 54                                    |
| 8,000                             | 52                                    |

| Table L-2 | Town of Hempstead Transient Noise Limits (dl | B) |
|-----------|--|----|
|-----------|--|----|

| Table L-3 | Town of Hempstead Steady Noise Limits (d | B) |
|-----------|--|----|
|-----------|--|----|

| Octave Band Center Frequency (Hz) | Octave Band Sound Pressure Level (dB) |
|-----------------------------------|---------------------------------------|
| 63                                | 72                                    |
| 125                               | 67                                    |
| 250                               | 59                                    |
| 500                               | 52                                    |
| 1,000                             | 46                                    |
| 2,000                             | 40                                    |
| 4,000                             | 34                                    |
| 8,000                             | 32                                    |

# L.2.3.2 City of Long Beach

The cable landfall, onshore export cable route and south side of the Reynold Channel HDD are located in the City of Long Beach in Nassau County, New York. The Applicant also assessed noise associated with one cable landfall alternative in the City of Long Beach (Cable Landfall Alternative E, see **Exhibit 3: Alternatives).** The City of Long Beach regulates sound through the City of Long Beach Noise Control Ordinance. Chapter 16, Section 16-6 lists the following as a violation of the Ordinance and are applicable to the NY Project:

- No person shall operate or permit to be operated any tools or equipment used in construction, drilling, excavations, or demolition work, between the hours of 8:00 p.m. and 8:00 a.m. the following day or any time on Sunday or legal holidays prior to noon, except the provisions of this section shall not apply to emergency work.
- No person shall cause or permit the operation of any device, vehicle, construction equipment or kwn maintenance equipment, including but not limited to any diesel engine, internal combustion engine or turbine engine, without a properly functioning muffler, in good working order and in constant operation regardless of sound level produced.
- Any excessive or unusually loud sound which either annoys, disturbs, injures, or endangers the comfort, repose, health, peace, or safety of a reasonable person of normal sensibilities.

In addition to those specific prohibitions set forth in Ordinance Section 16-6, the following general prohibitions regarding continuous sound levels shall apply in determining unreasonable noise:

- No person shall make, cause, allow, or permit the operation of any source of sound on a particular category of property or any public space or right-of-way in such a manner as to create a sound level that exceeds the particular continuous A-weighted decibel limits set forth in **Table L-4** below when measured at or within the real property line of the receiving property except as provided in subsections (B) and (C).
- When measuring sound within a dwelling unit of a multi-dwelling-unit building, all exterior doors and windows shall be closed and measurements shall be taken in the center of the room.
- When measuring on Ocean Beach Park sound shall be measured at the center of the boardwalk at a point directly perpendicular to the source.

Section 16-8 of the Ordinance describes general prohibitions regarding impulsive sound levels:

• No person shall make, cause, allow or permit the operation of any impulsive source of sound within any and all property in the city which has a peak sound pressure level in excess of eighty (80) dBA. If an impulsive sound is the result of the normal operation of an industrial or commercial facility and occurs more frequently than four (4) times in any hour the levels set forth in **Table L-4** shall apply.

| Another Dwelling<br>Within a Multi<br>Dwelling Unit<br>Building |        |        | Resid | dential | Commercial or<br>Public Service<br>or Community<br>Service Facility | Industrial<br>or Public<br>Service<br>Industrial<br>Facility | Ocean<br>Beach<br>Park or<br>Parks |
|---|--------|--------|-------|---------|---|--|------------------------------------|
| Sound Source  | (7am - | (10pm- | (7am- | (10pm-  |   |  | (6am-                              |
| Property Category   | 10pm)  | 7am)   | 10pm) | 7am)    | (All times)   | (All times)  | 11pm)                              |
| Any location within a<br>multi-dwelling unit<br>building        | 50     | 45     | 65    | 50      | 70  | 75   | 65                                 |
| Residential (or public spaces or rights-of-way)                 |        |        | 65    | 50      | 70  | 75   | 65                                 |
| Commercial or public service or community service facility      |        |        | 65    | 50      | 70  | 75   | 65                                 |
| Industrial or public service industrial facility                |        |        | 65    | 50      | 70  | 75   | 65                                 |

# Table L-4 City of Long Beach Permissible Continuous Sound Levels by Receiving Property Category, in dBA

Regardless of the decibel limits, the provisions of this Ordinance shall not apply to noise from construction activity provided all motorized equipment used in such activity is equipped, where applicable, with functioning mufflers, except as provided in Ordinance Section 16-6.

# L.2.3.3 Village of Island Park

The onshore substation, portions of the onshore export and interconnection cable routes, and the north side of the Reynolds Channel HDD will be located within the Village of Island Park. Work in the Village of Island Park also includes the Reynolds Channel bulkhead upgrade and potential marina removal at the onshore substation, as well as the crossing of Barnums Channel via cable bridge. The following noise restrictions are found within Chapter 349 of The Village of Island Park Codes:

- No person, with the intent to cause public inconvenience, annoyance, or alarm, or recklessly creating a risk thereof, shall cause, suffer, allow, or permit to be made, unreasonable noise.
- The erection, including excavation, demolition, alteration, or repair, of any building other than between 7:00 a.m. and 9:00 p.m., except in case of a public safety emergency.
- The sounding of any horn or signaling device of an automobile, motorcycle, or other vehicle for any unnecessary or unreasonable period of time.
- No person or persons, firm, association, corporation, or contractor shall do, perform, cause, suffer or
  permit the operation of any mower or power lawn mower, machine or power tools or any other power
  equipment to commence operation earlier than 8:00 a.m. or later than 9:00 p.m. on Monday through
  Saturday or earlier than 9:00 a.m. and later than 9:00 p.m. on Sunday. All other noise generated from
  musical instruments or events will be allowed until 11:00 p.m.
- No person or persons, firm, association, corporation, or contractor shall do, perform, cause, suffer or permit the operation of any mower or power lawn mower, machine or power tools or any other power equipment to commence operation earlier than 8:00 a.m. or later than 9:00 p.m. on Monday through

Saturday or earlier than 9:00 a.m. and later than 9:00 p.m. on Sunday. All other noise generated from musical instruments or events will be allowed until 11:00 p.m.

# L.3 Existing Ambient Conditions

To characterize existing ambient conditions at the proposed onshore NY Project Area, baseline sound measurements were conducted with an operator present for a minimum of thirty minutes during daytime and nighttime periods in accordance with ANSI 12.9: 2013/ Part 3 "Quantities and Procedures for Description and Measurement of Environmental Sound–Part 3: Short-Term Measurements with an Observer Present" (ANSI 2013) and ANSI S12.100, "Methods to Define and Measure the Residual Sound in Protected Natural and Quiet Residential Areas" (ANSI 2014). The period for nighttime measurements was between 12:00 AM and 4:00 AM when ambient conditions are typically quietest (i.e., more conservative).

Baseline ambient measurement locations were pre-selected to be representative of the surrounding community and other potential noise sensitive areas (NSAs) near the proposed onshore substation and where landfall of the export cables will occur. The measurements were conducted for a minimum of 30 minutes at 5 feet (ft, 1.5 meters [m]) above grade and a minimum of 25 ft (7.5 m) from any dwelling or structure, generally at publicly accessible sidewalk locations.

The ambient sound monitoring locations are shown in Figure L-2, as well as nearby residential receptors.

The sound level analyzers used for the field program met the requirements of ANSI Specification S1.4-1983 and ANSI S1.43-1997 for precision Type 1 sound level analyzers (ANSI 2006). The sound level analyzers were programmed to document broadband and octave band sound level data. Windscreens recommended by the manufacturer were used. In-situ field calibrations were performed on the equipment at the start and end of each survey period.

The acoustic environment at most locations was largely influenced by vehicular traffic. Localized traffic was steady during the daytime hours, although fewer cars traversed local roads at night. Noise from trains and planes was observed during both daytime and nighttime. Natural sounds from birds, trees and other wildlife were also minor sound sources in the area, as were waves in coastal areas.

Weather conditions were clear, roadways were dry, and winds were minimal; these conditions are considered suitable for acoustic measurements. **Table L-5** summarizes the ambient sound measurement results. Sound-level monitoring shows existing nighttime L<sub>90</sub> levels are in the range of 36 to 52 dBA. A quiet suburban area would typically have nighttime levels in the range of 36 to 45 L<sub>90</sub> dBA (ANSI 2013). Measured ambient sound levels exhibited typical diurnal patterns, with higher ambient sound levels during the daytime, ranging from 43 to 60 L<sub>90</sub> dBA.



NOT FOR CONSTRUCTIO

Figure L-2 Ambient Sound Monitoring Locations and Receptor Locations

| Monitoring | Location                 | Time   |                 |          | Sound           | ound Level Metrics (dBA) |  |
|------------|--------------------------|--------|-----------------|----------|-----------------|--------------------------|--|
| Location   |                          | Period | L <sub>10</sub> | $L_{50}$ | L <sub>90</sub> | L <sub>eq</sub>          |  |
|            | 136 Harris               | Day    | 57              | 49       | 48              | 55                       |  |
| 1101-3     | Drive                    | Night  | 52              | 46       | 44              | 49                       |  |
|            | 1 Georgia                | Day    | 59              | 55       | 51              | 56                       |  |
| 11101-4    | Avenue                   | Night  | 54              | 49       | 47              | 51                       |  |
|            | 154 Waterford            | Day    | 51              | 47       | 45              | 48                       |  |
| 1110-5     | Road                     | Night  | 50              | 48       | 47              | 50                       |  |
|            | 125 East                 | Day    | 59              | 53       | 51              | 59                       |  |
| INIVI-6    | Broadway                 | Night  | 50              | 47       | 46              | 49                       |  |
|            | 65 Lincoln               | Day    | 58              | 50       | 47              | 58                       |  |
|            | Boulevard                | Night  | 44              | 43       | 42              | 47                       |  |
|            | 1 Ocean<br>Boulevard     | Day    | 54              | 45       | 44              | 52                       |  |
|            |                          | Night  | 44              | 43       | 42              | 44                       |  |
|            | 78 Prescott<br>Street    | Day    | 51              | 45       | 43              | 50                       |  |
|            |                          | Night  | 52              | 44       | 41              | 49                       |  |
|            | 109 East Pine<br>Street  | Day    | 56              | 49       | 47              | 56                       |  |
| HDD-ME-4   |                          | Night  | 48              | 45       | 44              | 51                       |  |
|            | 270 East<br>State Street | Day    | 65              | 61       | 55              | 63                       |  |
| HDD-IML-5  |                          | Night  | 60              | 53       | 52              | 56                       |  |
|            | 15 Railroad<br>Place     | Day    | 59              | 55       | 51              | 56                       |  |
|            |                          | Night  | 54              | 46       | 40              | 54                       |  |
|            | 1 Long Beach             | Day    | 58              | 52       | 49              | 62                       |  |
| HDD-ML-7   | Road                     | Night  | 60              | 48       | 41              | 62                       |  |
|            | 4001 Daly                | Day    | 75              | 70       | 60              | 72                       |  |
| 00-01-1    | Boulevard                | Night  | 69              | 50       | 45              | 64                       |  |
|            | 561 Bothner              | Day    | 60              | 52       | 50              | 57                       |  |
| 00-01-2    | Street                   | Night  | 47              | 38       | 36              | 50                       |  |
|            |                          |        |                 |          |                 |                          |  |

| Table L-5 | <b>Baseline Noise Measurement Results</b> |
|-----------|---|
|           |   |

# L.4 Acoustic Modeling Methodology

The acoustical modeling for the NY Project was conducted with the Cadna-A® sound model from DataKustik GmbH (Version 2019 MR1). The outdoor sound propagation model is based on the International Organization for Standardization (ISO) 9613, Part 1: "Calculation of the absorption of sound by the atmosphere," (1993) and Part 2: "General method of calculation," (1996). Model predictions are accurate to within 1 dB and/or 1 dBA of calculations based on the ISO 9613 standard, as appropriate.

The ISO 9613 standard was instituted in Cadna-A® to calculate propagation and attenuation of sound energy with distance, surface and building reflection, and shielding effects by equipment, buildings, and ground topography. Offsite topography was determined using U.S. Geological Survey digital elevation data with a 98-ft (30-m) interval between height points for the NY Project Area. The sound model propagation calculation parameters are summarized in **Table L-6**.

| Model Input  | Parameter Value   |
|--|---|
| Standards  | ISO 9613-2, Acoustics – Attenuation of sound during propagation outdoors a/   |
| Terrain Description  | Per site grading plan and U.S. Geological Survey topography of surrounding areas  |
| Ground Absorption  | 0.0 for water surface, onsite area, reflective ground   |
|  | 0.5 for offsite areas, moderately absorptive ground   |
| Receiver Characteristics   | 5 ft (1.52 m) above ground level  |
| Meteorological Factors   | Omnidirectional downwind propagation / mild to moderate atmospheric temperature inversion   |
| Temperature  | 50°F (10°C)   |
| Relative Humidity  | 70 percent  |
| Note:<br>a/Propagation calculations un<br>receptor) with wind speeds of 3<br>(3 to 11 m) above ground leve | der the ISO 9613 standard incorporate the effects of downwind propagation (from facility to<br>3 to 16 ft/s (2.0 to 10.9 mi/hour) (1 to 5 m/s; 3.6 to 18 km/hour) measured at a height of 10 to 36 ft<br>I. |

#### Table L-6 Acoustic Model Setup Parameters

Cadna-A® allows for three basic types of sound sources to be introduced into the model: point, line, and area sources. Each sound-radiating element was modeled based on its sound emission pattern. Small dimension sources, such as transformer fans, which radiate sound hemispherically, were modeled as point sources. Larger dimensional sources, such as the onshore transformer walls were modeled as area sources. Transformers, firewalls, and onsite buildings and barriers were modeled as solid structures because diffracted paths around and over structures tend to reduce sound levels in certain directions.

Ground absorption rates are described by a numerical coefficient. For pavement and water bodies, the absorption coefficient is defined as G=0 to account for reduced sound attenuation and higher reflectivity. In contrast, ground covered in vegetation, including suburban lawns, are acoustically absorptive and aid in sound attenuation, i.e., G=1.0.

#### L.5 Acoustic Modeling Scenarios

The representative acoustic modeling scenarios were derived from descriptions of the expected construction activities and operational conditions through consultations between the NY Project design and engineering teams. The subsections that follow provide more detailed information about the parameters used to model the sound sources associated with each scenario.

#### L.5.1 Construction Acoustic Assessment

Two types of pile driving may be required during NY Project construction, impact and vibratory pile driving. Impact pile driving may be used to install the onshore substation foundations, and vibratory pile driving may be required to construct the temporary cofferdams to support export cable landfall, as well as bulkhead cofferdams along shoreline of the onshore substation, where applicable. In addition, a cable bridge will be constructed, which requires the installation of piles using impact pile driving. Specialized HDD or Direct Pipe construction will also be required during export cable landfall. Onshore export and interconnection cable and onshore substation installation construction generally consists of site clearing and grading, excavation, foundation work, building erection, and finishing work.

#### L.5.1.1 Construction of Onshore NY Project Components

The construction of the onshore substation and the onshore export and interconnection cables will result in a temporary increase in sound levels near the activity. The construction process will require the use of equipment that could be periodically audible from off-site locations at certain times. Onshore substation and onshore export and interconnection cable installation construction generally consists of site clearing and grading, excavation, foundation work, building erection, and finishing work which is anticipated to have a total duration of up three years for EW 2. Construction of the onshore export and interconnection cables involves site preparation, duct bank installation, restoration, cable installation, cable jointing, and final testing.

The noise levels resulting from construction activities vary greatly depending on factors such as the type of equipment, the specific equipment model, the operations being performed, and the overall condition of the equipment. The EPA has published data on the  $L_{eq}$  sound levels for typical construction phases (EPA 1971). This calculation conservatively assumes all equipment operating concurrently onsite for the specified construction phase and no sound attenuation for ground absorption or onsite shielding by the existing buildings or structures.

The results of these calculations are presented in **Table L-7** and show that estimated construction sound levels in A-weighted decibels will vary depending on construction phase and distance, with the highest levels expected in proximity to the closest neighborhoods during the site excavation phase. An urban area would typically have daytime levels in the range of 55 to 66  $L_{eq}$  dBA (ANSI 2013). The modeled levels in **Table L-7** are similar to existing daytime sound levels experienced at these same locations. Thus, construction sound would not be expected to create a noise nuisance condition as it will be similar in character to existing daytime sound levels. Onshore substation and onshore export and interconnection cable construction will generally be limited to daytime periods. Reasonable efforts will be made to minimize the impact of noise resulting from construction activities. As such, the following noise mitigation measures will be implemented unless otherwise authorized by the appropriate regulatory authority:

- Construction will be limited to daytime period unless deemed acceptable from the appropriate regulatory authority;
- Construction equipment will be well maintained and vehicles using internal combustion engines equipped with mufflers will be routinely checked to ensure they are in good working order;
- Quieter-type adjustable backup alarms will be used for vehicles as feasible;
- Noisy equipment onsite will be located as far as possible from NSAs;
- If noise issues are identified, Empire will install moveable temporary noise barriers as close to the sound sources as possible, which have been shown to effectively reduce sound levels by 5 to 15 dBA; and
- A noise complaint hotline will be made available to help actively address all noise related issues.

|                    | 50 ft from                | 250 ft from               | 500 ft from               | 1,000 ft from             |  |  |
|--------------------|---------------------------|---------------------------|---------------------------|---------------------------|--|--|
| Construction Phase | Source (L <sub>eq</sub> ) |  |  |
| Clearing           | 84                        | 70                        | 65                        | 58                        |  |  |
| Excavation         | 91                        | 77                        | 72                        | 65                        |  |  |
| Foundations        | 78                        | 64                        | 59                        | 52                        |  |  |
| Erection           | 85                        | 71                        | 66                        | 59                        |  |  |
| Finishing          | 89                        | 75                        | 70                        | 63                        |  |  |

#### Table L-7 General Construction Noise Levels (dBA)

In addition to the above listed construction equipment, pile driving may be needed to install the foundation for the onshore substation. Impact pile driving is expected to support installation of onsite equipment and structures, the installation of cable bridge piles, and the installation of nearshore goal posts for the cable landfall HDD. The nearshore goal posts were modeled at two representative locations. The western location represents the installation of goal posts associated with proposed cable landfall Alternative A, while the eastern location represents installation associated with cable landfall Alternative C. Vibratory pile driving is expected along the bulkheads adjacent to the onshore substation.

Due to the character of the impulsive sound they produce, impact pile drivers are not typically analyzed in combination with non-impulsive construction sound sources such as heavy-duty vehicles. Noise is generated from pile driving equipment from both the ram striking the pile as well as the operating steam, air, or diesel exhaust as it is exhausted from the cylinder (this is not present with hydraulic impact hammers).

Final design of the impact hammer and/or piles planned for installation is currently under development. Assuming the installation of steel piles with a diameter between 24 and 36 inches (61 to 91 cm), an average sound pressure level would correspond to 108 dBA at 50 feet (15 m), which is used as a modeling input for the construction acoustic analysis (Blackwell et al. 2004; Ghebreghzabiher 2017; Illingworth and Rodkin 2012; Laughlin 2007, 2010; U.S. Navy 2015; Soderberg 2016; Soderberg and Laughlin 2016a, 2016b). For the purposes of the construction noise assessment, it is assumed that pile driving may be required to support the foundations of the Control Building, SVC Building, and GIS Building as well as the main transformer at the onshore substation.

Vibratory pile driving installation is estimated to produce sound levels of 78 dBA in air at a distance of approximately 400 ft (122 m) with a corresponding  $L_W$  of 127 dBA (USDOT 2012). The resulting sound levels from pile driving activities are shown in **Table L-8** and sound contour isopleths in **Figure L-3** and **Figure L-4** depict the sound contour isopleths.

| Pile Driving         | Location   | Distance (ft) | Modeling Results |
|----------------------|------------|---------------|------------------|
|                      | HDD-NSA 19 | 510           | 83               |
|                      | HDD-NSA 20 | 155           | 93               |
|                      | HDD-NSA 21 | 1,150         | 77               |
| Foundations (Impact) | HDD-NSA 22 | 170           | 81               |
|                      | HDD-NSA 23 | 790           | 79               |
|                      | HDD-NSA 24 | 1,115         | 78               |
|                      | HDD-NSA 25 | 1,115         | 77               |
|                      | NSA-1      | 3,114         | 60               |
|                      | NSA-2      | 2,024         | 65               |
|                      | NSA-3      | 1,870         | 65               |
| Cable Bridge Pile    | NSA-4      | 1,686         | 66               |
| Location 1 (Impact)  | NSA-5      | 1,700         | 71               |
| (proposed route)     | NSA-6      | 2,067         | 69               |
|                      | NSA-7      | 2,185         | 64               |
|                      | NSA-8      | 1,821         | 66               |
|                      | NSA-9      | 1,706         | 66               |

#### Table L-8 Pile Driving Noise Levels (dBA)

# Empire Wind 2 Project

| Pile Driving  | Location   | Distance (ft) | Modeling Results |
|---|------------|---------------|------------------|
|   | NSA-1      | 2,959         | 61               |
| —   | NSA-2      | 1,867         | 65               |
| —   | NSA-3      | 1,673         | 66               |
| Cable Bridge Pile   | NSA-4      | 1,641         | 66               |
| Location 2 (Impact)   | NSA-5      | 1,558         | 72               |
| (proposed route)  | NSA-6      | 1,939         | 65               |
| —   | NSA-7      | 2,080         | 64               |
| —   | NSA-8      | 1,969         | 65               |
| —   | NSA-9      | 1,887         | 65               |
|   | NSA-1      | 4,610         | 55               |
| —   | NSA-2      | 2,769         | 66               |
| —   | NSA-3      | 2,625         | 62               |
| Cable Bridge Pile   | NSA-4      | 2,477         | 63               |
| Location 3 (Impact)   | NSA-5      | 1,870         | 70               |
| alternatives)   | NSA-6      | 1,919         | 70               |
| —   | NSA-7      | 1,690         | 71               |
| —   | NSA-8      | 1,467         | 67               |
| —   | NSA-9      | 2,510         | 73               |
|   | NSA-1      | 4,593         | 55               |
| —   | NSA-2      | 2,707         | 61               |
| —   | NSA-3      | 2,585         | 62               |
| Cable Bridge Pile<br>Location 4 (Impact)                                | NSA-4      | 2,444         | 63               |
|   | NSA-5      | 1,805         | 66               |
| alternatives)   | NSA-6      | 1,870         | 66               |
| —   | NSA-7      | 1,595         | 67               |
| —   | NSA-8      | 1,618         | 62               |
| —   | NSA-9      | 2,658         | 67               |
| Cable Landfall Goal Post<br>Western Representative<br>Location (Impact) | Shore      | 1,654         | 76               |
| Cable Landfall Goal Post<br>Eastern Representative<br>Location (Impact) | Shore      | 1,805         | 74               |
|   | HDD-NSA 19 | 175           | 81               |
| _   | HDD-NSA 20 | 680           | 69               |
|   | HDD-NSA 21 | 1,525         | 53               |
| Bulkhead (Vibratory   | HDD-NSA 22 | 1,245         | 63               |
| —   | HDD-NSA 23 | 1,410         | 62               |
| —   | HDD-NSA 24 | 1,690         | 54               |
| —   | HDD-NSA 25 | 1,510         | 53               |

Pile driving will be temporary and short-term, and pile driving activities are planned to occur during daytime hours. If necessary, subject to regulatory requirements and stakeholder engagement, Empire will install moveable temporary noise barriers as close to the sound sources as possible, which have been shown to effectively reduce sound levels by 5 to 15 dBA (NYC Mayor's Office of Environmental Coordination 2021).

# L.5.1.2 Vibratory Pile Driving at Nearshore Cofferdam for HDD Exit

Vibratory pile drivers install piling into the ground by applying a rapidly alternating force to the pile. This is generally accomplished by rotating eccentric weights about shafts. Each rotating eccentric weight produces a force acting in a single plane and directed toward the centerline of the shaft. The weights are set off-center of the axis of rotation by the eccentric arm. If only one eccentric is used, in one revolution a force will be exerted in all directions, giving the system a good deal of lateral whip. To avoid this problem, the eccentrics are paired so the lateral forces cancel each other, leaving only axial force for the pile. Vibratory sheet pile installation and removal of the temporary cofferdam is estimated to produce sound levels of 78 dBA in air at a distance of approximately 400 ft (122 m) with a corresponding L<sub>W</sub> of 127 dBA (USDOT 2012). The schedule for vibratory pile driving is expected to be one to two days in duration, but specific details are not available at this time. The resulting received sound levels are presented in **Table L-9** and sound contour isopleths in **Figure L-3** and **Figure L-4** depict representative sound contour isopleths for the proposed cable landfall (A) in Long Beach, and Alternative C3, respectively.

|   |               | Sound Level at Shore During |
|---|---------------|-----------------------------|
| Site                                    | Distance (ft) | Vibratory Piling (dBA)      |
| Proposed Cable Landfall (Alternative A) | 1,825         | 60                          |
| Cable Landfall Alternative C3           | 1,450         | 64                          |
| Cable Landfall Alternative E            | 2,050         | 61                          |

| Table L-9 | Sound Levels (dBA) during V | /ibratory Pile Driving at Nearshore Cofferdar |
|-----------|-----------------------------|---|
|-----------|-----------------------------|---|

The vibratory pile driving at the proposed cable landfall (Alternative A) cofferdam will result in a modeled sound pressure level of 60 dBA, while the cofferdams associated with Alternative C3 and Alternative E will result in modeled sound pressure levels of 64 dBA and 61 dBA at the shore respectively. Considering this construction activity will last for a relatively short duration of time and will be limited to daytime periods, this construction activity is not expected to constitute a violation of local ordinances nor result in a potential imminent hazard to public health or the environment.

# L.5.1.3 HDD and Direct Pipe Construction

Export cable landfall will be completed using HDD installation techniques within the export cable landfall area. Direct Pipe installation techniques were also assessed as a reasonable alternative and cable landfall Alternative C3. Use of HDD was analyzed at the export cable landfall and found to potentially generate relatively high sound levels. HDD is also proposed for crossing Reynolds Channel along the onshore export cable route.



NOT FOR CONSTRUCTION

Figure L-3 Representative Proposed Cable Landfall Alternative A Vibratory Pile Driving Sound Contour Isopleth



NOT FOR CONSTRUCTION

Figure L-4 Representative Cable Landfall (Alternative C3) Vibratory Pile Driving Sound Contour Isopleth

HDD and Direct Pipe construction equipment consists of drill rigs and auxiliary support equipment including electric mud pumps, portable generators, mud mixing and cleaning equipment, forklifts, loaders, cranes, trucks, and portable light plants. **Table L-10** presents the HDD and Direct Pipe components included in the analysis (Jones and Evans 2000) and **Table L-11** provides candidate noise control mitigation strategies. Once the HDD/Direct Pipe and pull-back are complete, noise from the export cable landfall site will be limited to typical construction activities associated with equipment such as tracked graders, backhoes, and pickup trucks. HDD and Direct Pipe construction activities will occur during the daytime period unless a situation arises that would require operation to continue into the night or the appropriate regulatory authority deems it acceptable. In the case of night operations, only the HDD/Direct Pipe rig and power unit will be used unless deemed acceptable from the appropriate regulatory authority.

| Installation<br>Technique | Equipment Component               | Sound Level without<br>Acoustical Treatment | Sound Level with<br>Acoustical Treatment |
|---------------------------|-----------------------------------|---|--|
|                           | HDD Drill Rig and Power Unit      | 102   | 88                                       |
|                           | Drilling Mud Mixer/Recycling Unit | 90  | 85                                       |
|                           | Mud Pumping Unit                  | 102   | 85                                       |
| HDD                       | Generator Set, 100 kilowatts      | 100   | 80                                       |
|                           | Generator Set, 200 kilowatts      | 102   | 80                                       |
|                           | Vertical Sump Pump                | 75  | 75                                       |
|                           | Total Sound Level                 | 108   | 92                                       |
|                           | Separation Plant                  | 90  | 80                                       |
|                           | Power Plant                       | 85  | 80                                       |
|                           | Mud Pumps                         | 90  | 80                                       |
| Direct Direc              | Pipe Thruster                     | 85  | 80                                       |
| Direct Pipe               | Pneumatic Hammer                  | 140   | 115                                      |
|                           | Side Boom                         | 83  | 83                                       |
|                           | Excavator                         | 85  | 85                                       |
|                           | Crane                             | 85  | 85                                       |

| Table I -10 | HDD and Direct Pi | ne Fauinment Sound | Pressure Source Levels | s dB∆ at 3 ft |
|-------------|-------------------|--------------------|------------------------|---------------|
|             |                   |                    |                        | , מטה מנ ט ונ |

#### Table L-11 HDD/Direct Pipe Candidate Noise Control Strategies

| HDD Equipment Component            | Candidate Noise Control Strategies  |
|------------------------------------|---|
| Trucks                             | Restrictions of hours of operations and routes (away from receivers).   |
| Light Plants (electric generators) | Acoustical enclosures or barriers for generators.   |
| Mud Pumping Units                  | Acoustical enclosures for mud pumps and engines equipped with exhaust silencers.  |
| Loaders/Forklifts                  | Engines equipped with exhaust silencers. Modification of backup alarms to low volume types. Locating loading bins away from receivers.            |
| Power Unit and HDD Rig             | A complete acoustical enclosure for the power unit equipped with a critical grade exhaust silencer. Partial enclosure or barrier for the HDD rig. |
| Light Plants (Electric Generators) | Acoustical enclosures or barriers for electric generators and exhaust silencers.  |
| Cranes and Boom Trucks             | Exhausts equipped with silencers. Engine compartment acoustically treated. Usage restrictions.  |

Table L-12 summarizes the modeled sound levels at the closest NSAs, indicated as HDD-NSA#, assuming the HDD and Direct Pipe sources operate continually for daytime and nighttime construction scenarios. Figure L-5 through Figure L-10 display the sound level contours from these scenarios. These predictive results demonstrate that with application of the proposed noise mitigation strategies, resulting sound levels will not constitute a violation of the Town of Hempstead's or the City of Long Beach's stationary source noise limits, nor result in a potential imminent hazard to public health or the environment.

|                            |            |          | Sound Level at<br>NSAs due to Drill | Sound Level at NSAs due to all HDD/Direct |
|----------------------------|------------|----------|-------------------------------------|---|
|                            |            | Distance | Rig Only (Nighttime                 | Pipe Sources                              |
| Site                       | Location   | (ft)     | Operations)                         | (Daytime Operations)                      |
| Proposed Cable Landfall    | HDD-NSA 1  | 620      | 54                                  | 57  |
| (HDD) – Alternative A      | HDD-NSA 2  | 190      | 65                                  | 68  |
|                            | HDD-NSA 3  | 850      | 51                                  | 54  |
| Cable Landfall Alternative | HDD-NSA 11 | 748      | 54                                  | 57  |
| C3 (HDD)                   | HDD-NSA 12 | 689      | 55                                  | 58  |
|                            | HDD-NSA 13 | 377      | 60                                  | 63  |
| Cable Landfall Alternative | HDD-NSA 11 | 705      | 58                                  | 83  |
| C3 (Direct Pipe)           | HDD-NSA 12 | 655      | 58                                  | 83  |
|                            | HDD-NSA 13 | 425      | 62                                  | 87  |
| Alternative E (HDD)        | HDD-NSA 24 | 500      | 56                                  | 59  |
| _                          | HDD-NSA 25 | 490      | 56                                  | 59  |
|                            | HDD-NSA 26 | 290      | 60                                  | 63  |
|                            | HDD-NSA 27 | 180      | 64                                  | 67  |
|                            | HDD-NSA 28 | 80       | 70                                  | 73  |
|                            | HDD-NSA 29 | 130      | 67                                  | 70  |
|                            | HDD-NSA 30 | 150      | 66                                  | 69  |
|                            | HDD-NSA 31 | 60       | 72                                  | 75  |
|                            | HDD-NSA 32 | 70       | 71                                  | 74  |
| EW 2 Reynolds Channel      | HDD-NSA 17 | 568      | 56                                  | 59  |
| Crossing (South Shore)     | HDD-NSA 18 | 417      | 54                                  | 57  |
| EW 2 Reynolds Channel      | HDD-NSA 19 | 584      | 57                                  | 60  |
| Crossing (North Shore)     | HDD-NSA 20 | 548      | 51                                  | 54  |
|                            | HDD-NSA 21 | 902      | 50                                  | 53  |

#### Table L-12 Sound Levels (dBA) during HDD and Direct Pipe Construction



NOT FOR CONSTRUCTION

Figure L-5 Proposed Cable Landfall (Alternative A) HDD Contour Isopleth



NOT FOR CONSTRUCTION

Figure L-6 Cable Landfall Alternative C3 HDD Contour Isopleth



NOT FOR CONSTRUCTION

Figure L-7 Cable Landfall Alternative C3 Direct Pipe Contour Isopleth



NOT FOR CONSTRUCTION

Figure L-8 Cable Landfall Alternative E HDD Contour Isopleth



Figure L-9 Reynolds Channel Crossing (South Shore) – HDD Contour Isopleth



NOT FOR CONSTRUCTION

Figure L-10 Reynolds Channel Crossing (North Shore) – HDD Contour Isopleth

Once the HDD/Direct Pipe and pull-back are complete, noise from the export cable landfall area will be limited to typical construction activities associated with equipment such as tracked graders, backhoes, and pickup trucks. As noted above, HDD/Direct Pipe construction activities will occur during the daytime period unless a situation arises that would require operation to continue into the night or appropriate regulatory authority deems it acceptable. In the case of night operations, only the HDD drill rig and power unit will be used unless deemed acceptable from the appropriate regulatory authority. If necessary, subject to regulatory requirements and stakeholder engagement, Empire will install moveable temporary noise barriers as close to the sound sources as possible, which have been shown to effectively reduce sound levels by 5 to 15 dBA (NYC Mayor's Office of Environmental Coordination 2021).

#### L.5.1.4 Support Vessels

A specialized vessel will install the submarine export cables from a turntable on the lay vessel. The number of vessels used for the installation of the cables will depend on a number of factors, such as seabed depth, depth of cable protection, distance to shore, installation methodology, and the type of cable protection method to be used. Nearshore, installation of the submarine export cables activities move along the cable progressively and be located relatively far from shoreline NSAs; therefore, no shoreline NSAs will be exposed to significant noise levels for an extended period of time. Due to the relatively short duration and distance from shore, it is not anticipated that construction activities associated with the installation of the submarine export cables will cause any significant noise impact in the communities along the shoreline.

#### L.5.2 Operational Acoustic Assessment

The noise-generating operational component of the NY Project consists of the onshore substation. No operational sound is expected from the submarine export and onshore interconnection cables. **Figure L-11** provides the conceptual onshore NY Project features at the onshore substation site.

The onshore substation site is located within the Village of Island Park, the Town of Hempstead, Nassau County, New York. The onshore substation will be located on Long Beach Boulevard. The onshore substation site is bounded primarily by commercial land uses on all sides with an existing railroad also located to the west.

Electrical onshore substations have switching, protection and control equipment, as well as one or more transformers which can generate the sound generally described as a low humming. There are three main sound sources associated with a transformer: core sound, load sound, and sound generated by the operation of the cooling equipment. The core is the principal sound source, dominating in the intermediate frequency range between 100 and 600 Hz. The relative magnitudes of the sound at these different frequency levels are dependent on the design of the transformer (i.e., core material, core geometry); however, the sound generated is largely independent of the transformer load. The load sound is primarily caused by the load current in the transformer's conducting coils (or windings), and the main frequency of this sound is twice the supply frequency; 100 Hz for 50 Hz transformers and 120 Hz for 60 Hz transformers. The cooling equipment (fans and pumps) typically dominates the sound when operating in secondary cooling modes.



NOT FOR CONSTRUCTION

Figure L-11 Conceptual Onshore Substation Features

Transformers are designed and catalogued by kilovolt ampere or megavolt ampere ratings. Just as horsepower ratings designate the power capacity of an electric motor, a transformer's rating indicates its maximum power output capacity. The transformer industry uses the National Electrical Manufacturers Association's (NEMA) published NEMA Standards TR1-1993 (R2000) (NEMA 1993). These standards establish noise ratings to designate maximum sound emitted from transformers, voltage regulators, and shunt reactors based on the equipment's method of cooling, its dielectric fluid (air-cooled versus oil-cooled), and the electric power rating The NEMA methodology for measuring sound involves A-weighted sound measurements using microphones positioned from a tautly drawn string that encircles the device at a height that is one-half the overall height of the device. The equipment sound output is the average of all measurements taken around the perimeter, incorporating contributions from both cooling fans and transformer casing. Shunt reactors contain components similar to power transformers, but sound generated is primarily from vibrational forces resulting from magnetic "pull" effects at iron-air interfaces. Also, unlike transformers, operation of shunt reactors is typically intermittent, operating when voltage stabilization is needed during load variation. Both transformers and shunt reactors were included in the acoustic modeling analysis, as identified in the site plans. Circuit-breaker operations, particularly air-blast breaker operations, may also cause audible sound. This sound is characterized as an impulsive sound event of very short duration and is expected to occur no more than a few times throughout the year. Because of its short duration and infrequent occurrence, circuit breaker sound was not considered in this sound modeling analysis.

While the onshore substation engineering design is only at a conceptual level, it is reasonable to expect that any transformer installed as part of the NY Project will conform to all relevant NEMA standards; however, it is possible that the final warranty sound specifications could vary slightly. Representative octave band center frequencies were derived from standardized engineering technical guidelines based on measurements from similar equipment types. Empire provided a detailed design for the onshore substation, which included the site layout and number and sound power levels for the equipment (**Table L-13**). The onshore substation was modeled for maximum design scenario conditions, which included no sound screening walls and no roof for the filter building.

| Substation Component                                   | Number | Sound Power Level |
|--|--------|-------------------|
| 480 MVA 230/345 kV Transformers (Outdoor) <sup>1</sup> | 3      | 98 dBA            |
| 200 MVAr 230 kV Shunt Reactors (Outdoor)               | 3      | 95 dBA            |
| 80 MVAr AC Filter Shunt Reactors (Outdoor)             | 3      | 95 dBA            |
| 80 MVAr AC Filter Capacitors (Indoor)                  | 3      | 56 dBA            |
| Aux Transformers (Outdoor)                             | 2      | 68 dBA            |
| Exhaust Fans (Outdoor)                                 | 8      | 64 dBA            |
| Air Handling Units (Outdoor)                           | 8      | 74 dBA            |

 Table L-13
 Sound Ratings of Onshore Substation Components

Received sound levels were evaluated at the closest NSAs to the onshore substation and shown in **Table L-14** with resultant sound contour plots displaying operational sound levels in **Figure L-12**. Compliance was assessed relative to both state and local noise requirements. Sound produced by substation operations conforms with the NYSDEC 6 dBA incremental increase guideline, except for HDD-NSA-19 and HDD-NSA-20. In

 $<sup>^1</sup>$  The acoustic modelling was done with the assumption of a 450 MVA 230/345 kV transformer however, the SPL should remain the same.

addition, the NYSDPS "General Recommendations for Applications for Substations, Stations, and Converter Stations under Article VII" recommends a 35 dBA acoustic design goal outside any residence, assuming a 5 dBA penalty for prominent tones, and a 45 dBA acoustic design goal at the NY Project property boundary. Modeled results indicate that the NY Project does not fully comply with the NYSDPS recommended acoustic design goals at multiple receptors at each substation location, as well as the property boundary; however, ambient sound levels, which ranged from 56 dBA to 63 dBA L<sub>eq</sub> during the day and 51 dBA to 62 dBA L<sub>eq</sub> during the night, are consistently and sufficiently higher than those design goals given the urban setting of the sites. Therefore, an incremental increase criterion, similar to that given by the NYSDEC (see section M.2.2), may be a more appropriate measure for assessing potential noise impacts at NSAs given the elevated ambient acoustic environment within the NY Project Study Area.

Most of the applicable noise regulations consist of octave band frequency sound limits and not broadband sound limits. Compliance with those octave band sound limits is addressed by **Table L-15**. Compliance is successfully demonstrated for the onshore substation with those requirements at all NSAs except HDD-NSA-20, which showed exceedances of the Town of Hempstead 1,00 Hz, 2,000 Hz, and 4,000 Hz octave band frequency limits. The design and layout of the onshore substation is currently undergoing refinement which may reduce the received noise levels.



NOT FOR CONSTRUCTION

Figure L-12 Onshore Substation Operational Sound Levels (dBA)

| Site       | Location   | Distance (ft) | Nighttime<br>Ambient Sound<br>Level, L₀ | Ambient<br>Location from<br>Table L-5 | Modeling<br>Results | Modeling<br>Results Plus<br>Existing<br>Ambient | Increase<br>Above<br>Existing<br>Ambient |
|------------|------------|---------------|---|---------------------------------------|---------------------|---|--|
| Onshore    | HDD-NSA 19 | 120           | 40                                      | HDD-ML-6                              | 47                  | 48  | 8  |
| Substation | HDD-NSA 20 | 140           | 41                                      | HDD-ML-7                              | 53                  | 53  | 12                                       |
|            | HDD-NSA 21 | 850           | 41                                      | HDD-ML-7                              | 40                  | 44  | 3  |
|            | HDD-NSA 22 | 360           | 41                                      | HDD-ML-7                              | 43                  | 45  | 4  |
|            | HDD-NSA 23 | 525           | 41                                      | HDD-ML-7                              | 41                  | 44  | 3  |
|            | HDD-NSA 24 | 790           | 41                                      | HDD-ML-7                              | 38                  | 43  | 2  |
|            | HDD-NSA 25 | 850           | 40                                      | HDD-ML-6                              | 40                  | 43  | 3  |
|            | EW2C-1     | Boundary      | 40                                      | HDD-ML-6                              | 66                  | 66  | 26                                       |
|            | EW2C-2     | Boundary      | 40                                      | HDD-ML-6                              | 53                  | 53  | 13                                       |
|            | EW2C-3     | Boundary      | 40                                      | HDD-ML-6                              | 58                  | 58  | 18                                       |
|            | EW2C-4     | Boundary      | 40                                      | HDD-ML-6                              | 43                  | 43  | 3  |

# Table L-14 Predicted Nighttime L<sub>90</sub> Sound Levels (dBA) at the Closest Noise Sensitive Areas

| Octave      | Octave Band    | tave Band Octave Band Sound Pressure Level (dB) |      |      |      |      |      |      |       |       |       |       |  |
|-------------|----------------|---|------|------|------|------|------|------|-------|-------|-------|-------|--|
| Band Center | Sound          | HDD-  | HDD- | HDD- | HDD- | HDD- | HDD- | HDD- | EW2C- | EW2C- | EW2C- | EW2C- |  |
| Frequency   | Pressure Level | NSA   | NSA  | NSA  | NSA  | NSA  | NSA  | NSA  | 1     | 2     | 3     | 4     |  |
| (Hz)        | (dB) Limit     | 19  | 20   | 21   | 22   | 23   | 24   | 25   |       |       |       |       |  |
| 63          | 72             | 54  | 59   | 48   | 51   | 49   | 46   | 48   | 69    | 58    | 62    | 52    |  |
| 125         | 67             | 53  | 59   | 47   | 50   | 48   | 45   | 47   | 71    | 59    | 64    | 51    |  |
| 250         | 59             | 45  | 51   | 39   | 42   | 40   | 37   | 39   | 66    | 53    | 58    | 43    |  |
| 500         | 52             | 46  | 52   | 39   | 42   | 40   | 37   | 39   | 65    | 52    | 58    | 41    |  |
| 1,000       | 46             | 41  | 47   | 35   | 37   | 36   | 32   | 35   | 59    | 46    | 52    | 35    |  |
| 2,000       | 40             | 36  | 42   | 28   | 31   | 29   | 26   | 28   | 54    | 40    | 46    | 30    |  |
| 4,000       | 34             | 28  | 35   | 16   | 21   | 19   | 14   | 16   | 49    | 33    | 40    | 24    |  |
| 8,000       | 32             | 10  | 23   | 0    | 0    | 0    | 0    | 0    | 40    | 23    | 29    | 14    |  |
|             | Average (dBA)  | 47  | 53   | 40   | 43   | 41   | 38   | 40   | 66    | 53    | 58    | 43    |  |

#### Table L-15 Tonal L<sub>90</sub> Sound Levels (dB) at the Closest Noise Sensitive Areas to the Onshore Substation

#### L.6 Conclusions

In-air acoustic modeling was conducted for the NY Project to assess the potential noise impacts associated with construction and operational activities, including vessel activities associated with submarine export cable installation and the construction and operation of the onshore substation. Sound generated by vessels installation the submarine export cables is expected to be short term and low level due to the separation distance between vessels and shoreline NSAs.

NY Project construction noise was analyzed at varying distances from typical sources associated with clearing, excavation, foundation, erection, and finishing phases for onshore export and interconnection cable and the onshore substation. Construction levels will primarily be limited to daytime hours. If required, noise mitigation will be used to minimize offsite noise impacts to the extent practicable pending engagement with regulatory agencies and other stakeholders, as applicable.

Pile driving activities were analyzed for the onshore substation, as well as the substation bulkhead. Noise levels associated with impact pile driving of the substation foundation ranged from 77 to 93 dBA at nearby NSAs while noise levels associated with vibratory pile driving at the bulkhead ranges from 53 to 81 dBA at nearby NSAs. Pile driving activities will occur during daytime hours. Pile driving will be temporary and short-term and the Applicant will minimize offsite impacts to the extent practicable using potential mitigation options like temporary noise barriers, pile cap/cushion, trenching, and/or nose shrouds installed in proximity to pile driving.

Vibratory pile driving for construction of nearshore cofferdams has been analyzed at the export cable landfall locations. Noise levels from the vibratory pile driving will reach 64 dBA at the worst-case shore location. These levels are deemed to be not significant due to it being a daytime-only event and the short-lasting duration of the activity. In association with the vibratory pile driving, the export cables will require HDD operations at the associated export cable landfall. HDD will also be needed in association with the onshore export and interconnection cables. The HDD nighttime levels could reach 83 dBA at the worst-case location. If any noise issues are identified, moveable temporary noise barriers can be erected with placement as close to the sound sources as possible, which have been shown to effectively reduce sound levels by 5 to 15 dBA

Onshore substation operational impacts were evaluated at the onshore substation site. Operational sound levels associated with the substation ranged from 38 to 53 dBA at nearby NSAs. Sound levels associated with the onshore substation will be in compliance with each location's applicable noise regulations, with the exception of one potential exceedance of the Township of Hempstead tonal noise limits. Further review of design and acoustic analysis will be conducted to successfully demonstrate compliance at all NSAs.

#### L.7 References

- ANSI (American National Standards Institute). 2006. American National Standard Specification for Sound Level Meters. ANSI/ASA Standard S1.4-1983 (R2006). American National Standards Institute, New York, New York.
- ANSI. 2013. Quantities and Procedures for Description and Measurement of Environmental Sound Part 3: Short-Term Measurements with an Observer Present. ANSI. 2013. 12.9: 2013/ Part 3. American National Standards Institute, New York, New York.
- ANSI. 2014. Methods to Define and Measure the Residual Sound in Protected Natural and Quiet Residential Areas. ANSI/ASA S3/SC1.100-2014/ANSI/ASA S12.100-2014.
- ANSI. 2016. Design Response of Weighting Networks for Acoustical Measurements. ANSI. 2016. S1.42-2001 (R2016). American National Standards Institute, New York, New York.
- Blackwell, S.B., J.W. Lawson, and M.T. Williams. 2004. Tolerance by ringed seals (Phoca hispida) to impact pipe-driving and construction sounds at an oil production island. The Journal of the Acoustical Society of America. 115(5): 2346-2357.
- EPA (U.S. Environmental Protection Agency). 1971. Noise from Construction Equipment and Operations, Building Equipment and Home Appliances, NTID-200.1, 1971. Environmental Protection Agency, Washington, D.C.
- EPA. 1978. Protective Noise Levels, Condensed Version of EPA Levels document, EPA 550/9-79-100, November 1978, Office of Noise Abatement & Control, Washington, D.C.
- Ghebreghzabiher, A. 2017. SR 20 / Coupeville Ferry Terminal Timber Towers Preservation Project, Underwater Noise Monitoring Report. Washington State Department of Transportation.
- Illingworth and Rodkin. 2012. Naval Base Kitsap at Bangor Test Pile Program. Acoustic Monitoring Report. Bangor, WA.
- ISO (International Organization for Standardization). 1993. Acoustics-Sound attenuation during propagation outdoors, Part 1: Calculation of the absorption of sound by the atmosphere. ISO 9613-1. Available online at: <a href="https://www.iso.org/standard/17426.html">https://www.iso.org/standard/17426.html</a>
- ISO. 1996. Acoustics—Attenuation of sound during propagation outdoors Part 2: General method of calculation. ISO 9613-2. Available online at: <u>https://www.iso.org/standard/20649.html#:~:text=Describes%20a%20method%20for%20calculating\_ISO%201996}%20under%20meteorological%20conditions</u>.
- Jones, D. and G. Evans. 2000. Noise Control Techniques in Horizontal Directional Drilling: A Case Study. Proceedings of the Alberta Energy and Utilities Board Conference, Calgary, Alberta, Canada, April.
- Laughlin, J. 2007. Underwater Sound Levels Associated with Driving Steel and Concrete Piles Near the Mukilteo Ferry Terminal. Washington State Department of Transportation Underwater Noise Technical Report.
- Laughlin, J. 2010. Vashon Ferry Terminal Test Pile Project–vibratory pile monitoring technical memorandum. Technical memorandum. Washington State Department of Transportation.
- NEMA (National Electrical Manufacturers Association). 1993. NEMA Standards Publication No. TR 1-1993 (R2000) Transformers, Regulators and Reactors.

- NYC Mayor's Office of Environmental Coordination. 2021. City Environmental Quality Review Technical Manual. Available online at: https://www1.nyc.gov/assets/oec/technical-manual/2021 ceqr technical manual.pdf
- NYSDEC (New York Department of Environmental Conservation). 2001. Assessing and Mitigating Noise Impacts. Available online at: <u>https://www.dec.ny.gov/docs/permits\_ej\_operations\_pdf/noise2000.pdf</u>
- Soderberg, P. 2016. Underwater Sound Level Report: SR 520 West Approach Bridge North (WABN). Washington State Department of Transportation.
- Soderberg and Laughlin. 2016a. WSF Colman Dock Test Pile Project, Underwater sound Level Report: Colman Dock Test Pile Project 2016. Washington State Department of Transportation.
- Soderberg and Laughlin. 2016b. Keechelus Lake Underwater Background Sound Measurement Results Technical Memorandum. Washington State Department of Transportation/
- USDOT (U.S. Department of Transportation). 2012. "High-Speed Ground Transportation Noise and Vibration Impact Assessment". September 2012.
- U.S. Navy. 2015. Proxy source sound levels and potential bubble curtain attenuation for acoustic modeling of nearshore marine pile driving at Navy installations in Puget Sound. Navy Facilities Engineering Command Northwest, Silverdale, WA.